



city & hackney
safeguarding
children board

"Children and young people in the City of London and Hackney are seen, heard and helped; they are effectively safeguarded, properly supported and their lives improved by everyone working together"

Priority 1: The Local Safeguarding Context

Priority 2: Early Help & Early Intervention

Priority 3: Strong Leadership & Strong Partnership

CHSCB Minutes

Date of Meeting	22nd March 2016
Venue	The Tomlinson Centre
Chair	Jim Gamble (JG), Independent Chair of the CHSCB
Minutes	John Robinson, CHSCB Safeguarding Training Coordinator

Agency	Membership	Attendance
CAFCASS	Zafer Yilkan (ZY), Senior Service Manager	-
Children & Young People Services	Ade Adetosoye (AA), Director of Community and Children's Services, CoL	Apologies
	Chris Pelham (CP), Assistant Director People, CoL	Attended
	Sheila Durr (SD), Assistant Director of Hackney Children and Young People's Services	-
	Sarah Wright (SWr), Head of Safeguarding and Learning	Attended
Hackney Learning Trust	Anne Canning (AC), Director of Education	Apologies
	Andrew Lee (AL), Assistant Director	Attended
Hackney Safer Communities	Steve Bending (SB), Head of Service	Apologies (Rep)
Police	Simon Laurence (SL), Borough Commander, MPS Hackney	Attended
	Catherine Edginton (CE), Detective Chief Inspector, MPS Hackney	Apologies (Rep)
	Keith Paterson (KP), Detective Chief Inspector, MPS CAIT	Apologies (Rep)
	Doug Blackwood (DB), T/Detective Chief Inspector, CoL Police	-
	Jeffrey Davies (JD), Detective Chief Inspector, CoL Police	Apologies (Rep)
Probation	Douglas Charlton (DC) Head of Stakeholders & Partnerships, CRC	Attended
	Stuart Webber (SWe), Assistant Chief Officer, NPS	Attended
Health	Clare Highton (CH), Chair of City & Hackney CCG	-
	Mary Lee (ML), Designated Nurse, City & Hackney CCG	Attended
	Tracey Fletcher (TF), Chief Executive, HUH	Apologies
	Marcia Smikle (MS), Head of Safeguarding Children, HUH	Attended
	Vanessa Lodge (VL), Director of Nursing, NHS England	Apologies
	Karen Miller (KM), Head of Safeguarding, Whittington Health	-
ELFT	Jonathan Warren (JW), Director of Nursing	Apologies (Rep)
	Tony Madden (TM), Director for Specialist Services	Apologies (Rep)
Public Health	Penny Bevan (PB), Director of Public Health	Attended
London Ambulance Service	Alison Blakely (ABi) Quality, Governance & Assurance Manager	Attended
Housing	Charlotte Graves (CG), Chief Executive, Hackney Homes	Attended
HCVS	Kristine Wellington (KW), Head of Safeguarding, Children & Families	Attended
Adult Services	Kim Wright (KW), Corporate Director, H&C, Hackney	Attended
Lay member	Sally Glen (SG), Lay Member	Attended
	Shirley Green (SGr), Lay Member	Attended

	Mary Robey (MR), Lay Member	Attended
Lead Member / Participant Observer	Cllr. Anntoinette Bramble (Abr), Lead Member for Hackney (Participant Observer)	Attended
	Dhruv Patel (DP), Common Councilman	Attended
Schools	Janice Thomas (JT), Executive Headteacher, Sebright School	Attended
	Jane Keeley (JK), Headteacher, Haggerston School	Attended
CHSCB Team	Rory McCallum (RMc), Senior Professional Advisor to the CHSCB	Attended
	Angela Bent (AB), Board Manager	Apologies

Also in attendance	
MPS Hackney	Mark Rochester (MR) (OBO Catherine Edginton)
MPS CAIT	Mark Adams (MA) (OBO Keith Paterson)
CoL Police	Angela Rogers (AR) (OBO Jeffrey Davies)
ELFT	Jan Pearson (JP) (OBO Jonathan Warren and Tony Madden)
Hackney Safer Communities	Karen Law (KL) (OBO Steve Bending)
CHSAB	Adi Cooper (AC), Independent Chair
NHS England	Vicky Aldred (VA), Head of Quality

(- Denotes no response)

Agenda Item 1: Introductions & matters arising from the previous meeting

Presenting: Jim Gamble

Discussion/ Challenge

Introductions were given and apologies noted.

The minutes of the previous meeting were **APPROVED** as an accurate reflection of the meeting, pending an amendment requested by SGr in relation to Item 4.1 setting out reference to the report SG provided prior to the meeting.

RMc reminded the Board of that minutes will be publicly accessible online.

The Chair addressed the action log from December 2015. Outcomes are recorded below.

Action Log

Agenda item	Action	Lead	Outcome
Previous Actions			
Agenda Item 4: Partnership Updates	09/15-03: Share work undertaken in City of London to standardise safeguarding in contracts at December meeting.	Chris Pelham	Complete
Agenda Item 7: Themed Session	09/15-07: Review content of the risk register	Rory McCallum	Complete
Current Actions			
Agenda Item 4: Partnership Updates	Action 12/15-01: RMc to condense any planned or existing work being done by the partnership into a report addressing the concerns raised in the Lay Member Updates and disseminate to SG and SGr once complete.	Rory McCallum	Complete
	Action 12/15-02: QA sub group to continue scrutiny of referral data and establish details of Hackney Homes' performance in this regard.	Rory McCallum	Complete
	Action 12/15-03: MAPPA audit to be submitted to the QA sub group once complete.	Stuart Webber	Complete

Agenda Item 5: Performance & Trends	Action 12/15-04: CAIT to review the narrative for the low numbers of prosecutions against the total number of recorded offences, along with a list of outcomes for criminal offences made against children.	Keith Paterson	Complete
Agenda Item 6: Early Help	Action 12/15-05: RMc to coordinate a range of qualitative work with relevant partners to identify and analyse Early Help activities within schools. This information is to be presented and discussed at the Executives.	Rory McCallum	Complete
	Action 12/15-06: RMc to report to the Executives on all activity undertaken to coordinate and ensure the effectiveness of supervision arrangements across the partnership and to determine any action necessary.	Rory McCallum	Complete

- RMc confirmed that Action 09/15-07 will be considered by the Board at its development day at the end of April 2016.
- RMc confirmed that Actions **12/15-02** and **12/15-05** will be addressed in the Annual Report.
- RMc confirmed that Action 12/15-04 was complete. Further scrutiny of the data demonstrates a 67% successful prosecution rate against those cases where individuals have been prosecuted. The QA Sub Group had previously interrogated the prosecution numbers and questioned this figure against the total number of offences recorded. Total offences recorded account for a significant number given the police recording practice of documenting all possible offences and the QA Sub Group were satisfied with the reassurance provided by this account. In term of the 67% successful prosecutions, SG asked if this was comparable to the national picture. SL responded that it was normally lower.

Agenda Item 2: Risk Register

Presenting: Rory McCallum

Discussion/ Challenge

RMc led the Board through the Risk Register highlighting two main items for discussion:

- **Risk 4** concerning effective QA activity and data required as part of the Learning & Improvement Framework has changed from an 'Amber' rating to 'Green'. The CHSCB has a good range of evidence supporting progress in this regard, lessons being identified and challenge being made in terms of safeguarding performance and this impacting upon practice.
- **Risk 7** concerning drift in implementation of lessons identified through the Learning & Improvement Framework has changed from a 'Green' rating to an 'Amber'. The rationale for this change relates to a level of concern about the pace in concluding some reviews. Delay in some circumstances has been unavoidable and has related to ongoing criminal investigations, but RMc emphasised the Board was being prudent in its approach to this risk and there is a need to ensure future reviews are all expedited and concluded more rapidly. RMc advised that this issue will be considered further at the Development Day.

Agenda Item 3: CHSAB Annual Report

Presenting: Adi Cooper

Discussion/ Challenge

AC provided an overview to the Board of the City and Hackney Safeguarding Adults Board Annual Report 2014 – 2015 explaining that:

- with the Care Act 2014 coming into force on 1st April 2015 this work was now on a statutory footing
- that the key principles of the new 5 year strategy (2015 – 2020) would shape the delivery of the work of the CHSAB
- that there has been an upsurge in Safeguarding Adult reviews being undertaken

There followed a discussion around the relationship between the 'Toxic Trio' (used to describe the issues of domestic abuse, mental ill-health and substance misuse) Parental Learning Difficulties and the increased potential risk of harm to children and young people when in such environments. This issue had been raised by RMc at the CHSAB earlier in the day as an area for collaboration between the two Boards.

JG commented that one of the findings of the recent pilot Joint Targeted Area Inspection was the need for a tighter family based approach. RMc commented that whilst there is evidence of good work to date, and supporting protocols and guidance in place (i.e. joint Hackney CSC and adult mental health protocol, Think Family Action record, City joint service protocol), a Task Group will be set up, engaging the CHSAB, to look at any areas where this joint work can be further enhanced; also taking into account learning from the Child H SCR due for publication shortly.

Agenda Item 4: City & Hackney Health & Wellbeing Strategy

Presenting: Penny Bevan

Discussion/ Challenge

PB gave an overview of the draft Hackney Joint Health & Wellbeing Strategy 2015 – 2018 explaining that the document had been refreshed, that it now addressed all ages and that priorities will include:

- childhood obesity
- improving outcomes for the Orthodox Jewish Community
- tackling teen conception

JG asked the Board for feedback on the document with:

- SG commenting that there seemed to be no mention of Perinatal Mental Health.
- JT raising concern around the apparent increase in 3-11 year olds with mental health issues, asking if this will also be a focus of the strategy.

There followed a discussion around the importance of early help, with an example given of an innovative and successful pilot held in Islington, CAMHS services were integrated into schools

JG commented that the document was easy to understand and flowed well. JG suggested that to the strategy should be more explicit with regards to radicalisation, recognising the potential for mental health issues to create vulnerabilities that may expose individuals to an increased risk in this area. Any further comments/suggestions should be forwarded to PB.

Action: PH to consider the strategy referencing radicalisation and the potential for increased vulnerability due to a person's mental health.

Agenda Item 5: City Safer Partnership & Hackney Community Safety Partnership Annual Reports, Business Plans and Action Plans

Presenting: Karen Law & David Mackintosh

Discussion/ Challenge

Karen Law of Hackney Safer Communities provided a verbal update on the CSP strategy and plan. She explained that a 3 year plan had been drawn up with the following priorities identified:

- Alcohol related crime/disorder
- Anti-social behaviour (eg: domestic noise)
- Burglary/cycle safety
- Domestic abuse against women and girls
- Substance misuse/drug dealing
- Gang crime/Youth Crime

KL provided an overview of work carried out so far with victims and offenders.

JG thanked KL for the update and requested a written brief be provided for CHSCB members

Action	Lead
03/16-01 David Mackintosh to provide a written CSP update report at next Board Meeting	DM

Agenda Item 6: CSE Update

Presenting: Carlene Firmin, Chris Pelham, Sarah Wright, Rory McCallum

Discussion/ Challenge

MsUnderstood

CF reported that the MsUnderstood project completes in May 2016 and that a briefing paper of her work with the 6 participating Boroughs will be shared with the Board. CF then gave a verbal update recommending the following:

- A review to see how to better use the resources of Young Hackney
- A review of procedures for working with young people with harmful sexual behaviours
- A review of membership of all meeting groups
- Consistency of approach across Boards with an equal standard of process/support
- An Analyst Support Programme

JG thanked CF for the work undertaken by the project, and particularly noted the involvement of Hackney CYPS.

City of London

CP provided an update on the City of London and its engagement in a peer review with Camden Local Authority which had identified common themes relevant to both boroughs particularly around communication and the benefits of using a Data Analyst within Camden.

CP commented that as a result of this exercise the CoL now has an improved problem profile and that the review had been a positive experience.

CP also reported that the involvement of the British Transport Police has been secured on the Executive Board and mentioned the awareness raising which took place on Friday 18th March as part of National Child Sexual Exploitation Awareness Day. RMc thanked all staff who took part in the exercise at both Liverpool Street, Hackney Central and Dalston Junction stations – and the young people who had been integral to developing the campaign material.

Hackney (JTAI & Campaigns)

SW reported that the JTAI had been a worthwhile exercise which had highlighted effective partnership work in addressing issues around child sexual exploitation and effective communication with operational staff. She added however that there was still work to be done around problem profile mapping, (in particular around the identification of male victims of CSE), the links between social media and domestic violence and substance misuse and in relation to both young people and parents with learning difficulties commenting however that this may cut across with the Adults Board.

Agenda Item 7: CHSCB Sub Group bi-annual updates

Presenting: Rory McCallum

Discussion/ Challenge

Serious Case Review Sub Group

Multi-Agency Case Reviews

- RMc reported that reviews for E and K were complete, action plan completed for E and in progress for K - learning seminars held and dissemination of learning through CHSCB briefings for both cases.
- The Multi-Agency Case Review for Child L is in progress and will be reported to next SCR Sub Group to consider alongside other cases involving adolescents + vulnerability.

Serious Case Reviews

- The SCR for Child H has been agreed by the CHSCB, with learning seminars organised. The SCR has not been published with agreement outstanding from all partners on the wording of the CHSCB response.
- Case FC (abuse of children in foster care) – JG explained that whilst the police had soft intelligence relating to allegations made against the male foster carer in this case, no police investigation took place and decisions were then made by the police over a period of years not to share this intelligence with Hackney Council. The SCR made a recommendation for the police to review its guidance in this area, a recommendation fully accepted by local partners of the CHSCB. However, following this matter being escalated to the National Police Chief's Council (NPCC), the NPCC have stated they do not consider any review is necessary given the decisions made were in line with existing guidance, legislation and case law. JG expressed deep concerns about this position given the abuse of the children and the SCR's findings – JG has since escalated the matter to the Home Office in his capacity as Independent Chair and will continue to challenge the lack of action by the NPCC in this regard.
- RjM – Joint DVHR / SCR. The report has been submitted to the Home Office for approval (consistent with the DVHR process). JG has written to the National Panel requesting any assistance they can offer regarding expediting the approval by the Home Office. The report has been agreed by JG and from a CHSCB perspective, this is ready for publication. JG advised he will be writing directly to the Home Office.

Quality Assurance Sub Group

- RMc commented that the report provides a good reflection of the work being carried out, that it is constantly being revised in line with the audit cycle and that there has been good attendance. He reported that 2 rounds of audit work have been undertaken in CoL and Hackney, that agreed actions from audits are being tracked via action plans, that themes and learning are communicated to the wider partnership via the CHSCB newsletter and a poster campaign (examples were shown) and that learning action/actions are being considered by the Training and Development Sub Group and Executive Groups.

Training & Development Sub Group

- ML gave an update on preparations and planning for the 2016/17 CHSCB training programme and provided an analysis of on the day training evaluations collated from the first 3 quarters of 2015/16 (April – December 2015) which showed a significant move from poor/satisfactory knowledge of subject to good and excellent following attendance at training. She highlighted that a targeted piece of work aimed at increasing CoL staff attendance had been successful and that there had been learning events for Child K, Case FC and Case H in both the CoL and Hackney

Child Death Overview Panel (CDOP)

- PB reported that there had been 11 deaths since the last report in September 2015 and that cause of death is known for 9 of these. She explained that causes varied between medical, prematurity, homicide and road traffic accident but that due to small numbers it was difficult to present significant or emerging issues over a 6 month period, however the CDOP Annual Report (due to be published summer 2016) will contain a more robust dataset. PB also discussed proposals for a Pan London CDOP that would meet twice a year

Community Engagement Sub Group

- RMc confirmed that the Terms of Reference had been agreed for the Community Engagement Sub Group, that the first meeting has been arranged for Tuesday the 19th of April 2016 and that the proposed work plans for this group would be considered at the Board meeting.

Agenda Item 8: Partnership Updates (including: CRC assurance following organisational change)

Presenting: Various

Discussion/ Challenge

JG explained that only 2 Partnership Updates had been received prior to the meeting and stressed that partners must ensure that updates are sent in a timely manner so that colleagues are able to attend the meeting having read them and thus use the time more effectively. JG recognising the many commitments of partners proposed that this matter

should be placed on the agenda for discussion at the Development Day to explore how updates can be made to work more effectively. This was agreed by all present.

JG proposed that as an exception for this meeting he would offer the opportunity to anyone present to raise anything they wanted to raise with Board partners.

- CP reported that an initial draft of a document investigating the link to Neglect by Affluence in the City of London would be ready in April/May 2016.
- ABI commented on the training of London Ambulance Service staff reporting that 97% of operational staff had now received Level 2 Safeguarding training. JG welcomed ABI's attendance at the meeting saying that it was of real benefit to the Board.
- AL commented on recent media attention and FOI requests relating to Ofsted inspections of schools in the Orthodox Jewish Community with JG commenting that the Community Partnership Advisor of the CHSCB (LB) had made some school visits with colleagues from Hackney Learning Trust as part of the Board's focus on this area.
- MS provided an update on the Child Protection Information System (CP-IS) reporting that since its launch in November 2014 up to 9th March 2016 there have been 55 CPIS alerts for children with child protection plans and with looked after status who have attended Homerton A &E, Outpatients, maternity, ENT and Radiology services and that alerts have come from 8 Boroughs.
- JP reported that ELFT is currently in preparation for a CQC inspection on the 13th June 2016
- SW reported that the Assessment Protocol is in the process of being signed off and that an updated resource guide will be available in April 2016.
- KW reported on training of teenagers around CSE and safeguarding and joint work with ELFT & Homerton University Hospital around understanding children with mental health
- AR made a request for any members with analysts to make contact with her in relation to work around CSE

CRC Assurance following organisational change

DC gave an update identifying areas for CRC improvement such:

- greater engagement between CRC and Children's Social Care which has resulted in his appointment to the role of Head of Stakeholder Partnership
- staff training – staff of all grades are to be given access to training with mandatory training once a year
- greater staff engagement with MASH/MARAC

JG expressed significant concern with the CRC's past engagement with partners and suggested that there should be further discussion around this on the Development Day.

Agenda Item 9: LADO Report

Presenting: Pat Dixon & Sarah Wright

Discussion/ Challenge

- **City of London** – The CoL report will be discussed at the next Board meeting.
- **Hackney** – SW reported on key information trends of Hackney LADO activity during April – September 2015 commenting that:
 - 61 referrals or enquiries were made with the LADO during this period
 - This is an apparent decrease in the rate of referrals compared to the total for 2014/15, (159) however the subsequent period has largely compensated for the difference.
 - Whilst the end of year statistics are not yet complete, thus far the trend appears to suggest that the overall number of referrals will be similar to the 2014/15 period.

JK discussed unsubstantiated outcomes in the context of schools and commented on the wording of section 2.4 of the report which she felt wasn't sufficiently informative, potentially implying that someone who behaves unprofessionally is 'passed on'. JK confirmed there is often significant work undertaken in the context of internal processes even if allegations are recorded as unsubstantiated and this could be better reflected.

RMc confirmed that the Executive had previously agreed to ensure the analysis of unsubstantiated cases was considered in more detail and that this would be addressed as part of the LADO annual report and included in the CHSCB annual report for 2015/16. JG added that staff should know when to use the LADO and asked partners to review what training is provided to staff to raise awareness of when to go to the LADO.

CP added that there was possibly an issue around police referrals as there had been none in the City of London. CP wondered whether the police were sufficiently alert to the LADO process and suggested this be an area for further scrutiny, similar to the work undertaken by the CCG in respect of health referrals. It was agreed by the Chair that this should be considered by the next Executive Groups.

Action	Lead
<i>03/16-02 Police LADO referrals to be considered at the next Executive Group meetings for agreement on required action.</i>	RMc/RA

Agenda Item 10: FGM & Harmful Practices

Presenting: Leethen Bartholomew

Discussion/ Challenge

LB provided an update around FGM and Harmful Practices explaining that as part of the 14/15 work of the CHSCB work was undertaken to assure the CHSCB that agencies had the appropriate safeguarding arrangements in place to identify and respond to children and young people that are victims of or who are at risk of harmful practices. An audit tool was created that would enable agencies to conduct a health check and this was sent to all board members.

As part of the 15/16 audit programme further work was undertaken to follow up on the agencies who had identified themselves as requiring further work to meet the standards. The aim was to establish if agencies were now meeting the standards.

LB explained that the areas still requiring focus are:

- clear policies and procedures outlining how to protect victims/survivors,
- awareness of the multi-agency statutory guidance,
- suitable training,
- engagement with faith communities
- and having a designated lead on these issues.

JG asked that as the briefing had been tabled and not seen by partners it should be circulated with the minutes from the meeting.

Action	Lead
<i>03/16-03 Harmful Practices briefing note to be circulated to Board members</i>	LB/RA

Agenda Item 11: Safeguarding Performance & Trends

Presenting: Rory McCallum

Discussion/ Challenge

- City of London.
- Hackney

RMc commented that the QA Sub Group met last week and focused upon performance with regards to Child Protection Conferences, including agency attendance and participation of children and young people. Further work is required in this regard by the QA Sub and this will be reported back at the next Board meeting.

Action	Lead
<i>03/16-04 Child Protection Conference performance to be considered at the next Board Meeting</i>	RMc

Agenda Item 12: CHSCB Budget

Presenting: Jim Gamble

Discussion/ Challenge

JG confirmed that the year had ended within budget but that there had been a slight dip into reserves. Partner financial contributions would form part of the Board's development day.

Agenda Item 13: Any other business

Presenting: All

Discussion/ Challenge

Further to Agenda Item 7 'SCR Sub Group Update' JG raised the issue of Case FC and asked those present if they supported his position of writing to the NPCC and Home Office to challenge the NPCC response in relation to the matter of withheld soft intelligence. This was agreed.

JG concluded the meeting by advising of some staff changes. Charlotte Graves is leaving Hackney Homes and JG wanted to formally thank her for all of her work and the accelerated impact she had brought to Hackney Homes in terms of its role in safeguarding children and young people. JG also wanted to formally acknowledge Sheila Durr, who likewise is leaving LBH; offering his sincere thanks for her work in Hackney

Action	Lead
<i>03/16-05 JG to write to the NPCC and Home Office to challenge the response of the police in relation to withheld soft intelligence mentioned in SCR Case FC</i>	JG

Action Log

Agenda item	Action	Lead	Timescale
Previous Actions			
Current Actions			
Agenda Item 5: City Safer Partnership & Hackney Community Safety Partnership Annual Reports, Business Plans and Action Plans	03/16-01 David Mackintosh to provide a written CSP update report at next Board Meeting	DM	07/06/2016
Agenda Item 9: LADO report	03/16-02 Police LADO referrals to be considered at the next Executive Group meetings for agreement on required action.	RMc/RA	01/06/2016
Agenda Item 10: FGM & Harmful Practices	03/16-03 Harmful Practices briefing note to be circulated to Board members	LB/RA	07/06/2016
Agenda Item 11: Safeguarding Performance & Trends	03/16-04 Child Protection Conference performance to be considered at the next Board Meeting	RMc	07/06/2016
Agenda Item 13: AOB	03/16-05 JG to write to the NPCC and Home Office to challenge the response of the police in relation to withheld soft intelligence mentioned in SCR Case FC	JG	03/05/2016